

## Message Text

SECRET

PAGE 01 CAIRO 10063 051612Z  
ACTION NODS-00

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S E C R E T CAIRO 10063

EXDIS (DISTRIBUTE AS NODIS)

C O R R E C T E D C O P Y (TEXT PARA 2.)

E.O. 11652: GDS  
TAGS: PGOV IS EG US XF  
SUBJECT: KAMEL'S CONCERN ABOUT "AMERICAN PLAN" FOR WEST  
BANK/GAZA

REF: (A) STATE 87126, (B) EILTS/STERNER TELECON, 4/4

1. MET WITH FONMIN KAMEL (AND AHMED MAHER) THIS AFTERNOON  
TO DISCUSS REFERENCE SUBJECT. I NOTED THE "IDEAS" WHICH  
GHORBAL HAD BEEN TOLD ABOUT IN WASHINGTON ARE THE SAME ONES  
PRESIDENT CARTER DISCUSSED WITH PRESIDENT SADAT AT CAMP  
DAVID. ASSURED KAMEL THAT WE HAVE NO PLANS TO LAUNCH AN  
AMERICAN PROPOSAL AT THIS TIME. SHOULD WE AT ANY TIME TAKE  
ANY MAJOR STEP ON NEGOTIATION FRONT, WE WOULD WANT  
TO CONSULT FULLY AND CLOSELY WITH GOE BEFORE DOING SO.

2. I THEN RECALLED THAT THE REPORT ON BEGIN MEETING WHICH  
I HAD GIVEN TO SADAT (KAMEL WAS PRESENT) HAD INDICATED  
THAT WE HAD SUGGESTED SOME IDEAS TO THE ISRAELI PRIMIN  
ON WHAT MIGHT MAKE BEGIN PLAN MORE ACCEPTABLE BASIS FOR  
DISCUSSION. THE NINE POINTS WHICH GHORBAL HAD BROUGHT  
WERE THESE SAME IDEAS, BUT I EMPHASIZED AGAIN THAT THEY

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HAD PREVIOUSLY BEEN DISCUSSED BY PRESIDENT CARTER WITH  
PRESIDENT SADAT AT CAMP DAVID. ALSO CLARIFIED PALESTINIAN  
ASPECT BY POINTING OUT THAT CONCEPT ARTICULATED BY  
PRESIDENT CARTER IN ASWAN STATEMENT REMAINS FIRM U.S.  
POLICY. ANY SETTLEMENT FOR WEST BANK/GAZA, I EMPHASIZED,  
MUST ENABLE PALESTINIANS PARTICIPATE IN DETERMINING THEIR  
OWN FUTURE AND THEN OUTLINED FOR HIM HOW THIS PRINCIPLE

MIGHT BE TRANSLATED INTO MORE CONCRETE ARRANGEMENTS ALONG LINES REFTEL. I EXPLAINED THAT GETTING AGREEMENT ON DECLARATION OF PRINCIPLES REMAINS OUR PRIMARY PURPOSE, BUT AS HE KNEW SOME MEASURE OF UNDERSTANDING AMONG PARTIES IS NEEDED ON WEST BANK/GAZA/PALESTINIAN ISSUE IF NEGOTIATIONS ARE TO BE BROUGHT. THIS MAY EVEN BE NECESSARY TO ACHIEVE AGREEMENT ON DECLARATION OF PRINCIPLES. AS HE ALSO KNEW, WE HAVE BEEN TRYING GET EGYPTIANS AND ISRAELIS THINKING IN MORE CONCRETE AND DETAILED TERMS WHAT REALISTIC ARRANGEMENTS MIGHT BE NEGOTIATED FOR WEST BANK/GAZA/PALESTINIAN ASPECT.

3. KAMEL SAID WE HAD EASED HIS MIND A GREAT DEAL. HE SEEMED A BIT SURPRISED THAT THESE IDEAS HAD ALREADY BEEN PRESENTED TO PRESIDENT SADAT AT CAMP DAVID AND THAT HE HAD NOT PREVIOUSLY HEARD ABOUT THEM. WHEN I NOTED SOME OF THE POINTS HAD IN FACT COME UP IN GROUP DISCUSSIONS AT CAMP DAVID, HE AGREED BUT SAID HE DID NOT RECALL HEARING THE NINE SPECIFIC POINTS. HE SEEMED ESPECIALLY SURPRISED THAT SADAT HAD NOT OBJECTED TO THE CONCEPT OF HOLDING SOVEREIGNTY OVER THE WEST BANK IN ABEYANCE, WHICH HE VIEWED AS TANTAMOUNT TO ACCEPTANCE OF IDEA THAT ISRAELIS MIGHT HAVE A LEGAL CLAIM THERE. AS HE HAS IN THE PAST, HE ARGUED THAT THIS IS UNACCEPTABLE. HE EXPRESSED SATISFACTION THAT OUR PRIMARY PURPOSE CONTINUES TO BE TO GET A DECLARATION OF PRINCIPLES. IF A SATISFACTORY DECLARATION  
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IS OBTAINED, KAMEL SAID, IT WOULD BE A GREAT DEAL EASIER FOR GOE TO TALK ABOUT WEST BANK/GAZA/PALESTINIAN PROBLEMS.

4. KAMEL WAS ESPECIALLY PLEASED TO HAVE THE ASSURANCE THAT WE WILL CONSULT CLOSELY WITH GOE BEFORE WE TAKE ANY MAJOR STEP ON NEGOTIATION FRONT. IN THIS CONNECTION, HE AGAIN RAISED POINT HE HAD PREVIOUSLY MADE THAT, IF THERE IS, STILL ANY INTENTION OF LAUNCHING A U.S. PROPOSAL IN LATE APRIL, WE SHOULD POSTPONE DOING SO. I SAID I KNEW NOTHING ABOUT TIMING, BUT AGAIN ASSURED HIM WE WILL WANT TO CONSULT CLOSELY AND FULLY WITH GOE BEFORE TAKING ANY MAJOR STEP.

5. KAMEL SAID HE INTENDS TO ASK FOR A MEETING WITH SADAT IN ORDER TO DISCUSS THE NINE POINTS THAT GHORBAL HAD BROUGHT WITH HIM AND TO OBTAIN SADAT'S VIEWS. EILTS

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## Message Attributes

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